

## Delta Annex Chapter 3 Reclamation District 3

#### 3.1 Introduction

This Annex details the hazard mitigation planning elements specific to Reclamation District 3 (RD 3 or District), a previously participating jurisdiction to the 2016 Sacramento County Local Hazard Mitigation Plan (LHMP) Update. This Annex is not intended to be a standalone document, but appends to and supplements the information contained in the Base Plan document. As such, all sections of the Base Plan, including the planning process and other procedural requirements apply to and were met by the District. This Annex provides additional information specific to RD 3, with a focus on providing additional details on the risk assessment and mitigation strategy for the District.

### 3.2 Planning Process

As described above, the District followed the planning process detailed in Chapter 3 of the Base Plan. In addition to providing representation on the Sacramento County Hazard Mitigation Planning Committee (HMPC), the District formulated their own internal planning team to support the broader planning process requirements. Internal planning participants, their positions, and how they participated in the planning process are shown in Table 3-1. Additional details on plan participation and District representatives are included in Appendix A.

Table 3-1 RD 3 - Planning Team

Name	Position/Title	How Participated
Daniel Wilson	President	Evaluated District issues and developed solutions
Dave Robinson	District Manager	Evaluated District issues and developed solutions
Joey Sanchez	Trustee	Evaluated District issues and developed solutions
Gilbert Cosio/MBK	District Engineer	Evaluated District issues and developed solutions

Coordination with other community planning efforts is paramount to the successful implementation of this LHMP Update. This section provides information on how the District integrated the previously approved 2016 Plan into existing planning mechanisms and programs. Specifically, the District incorporated into or implemented the 2016 LHMP through other plans and programs shown in Table 3-2.

Table 3-2 2016 LHMP Incorporation

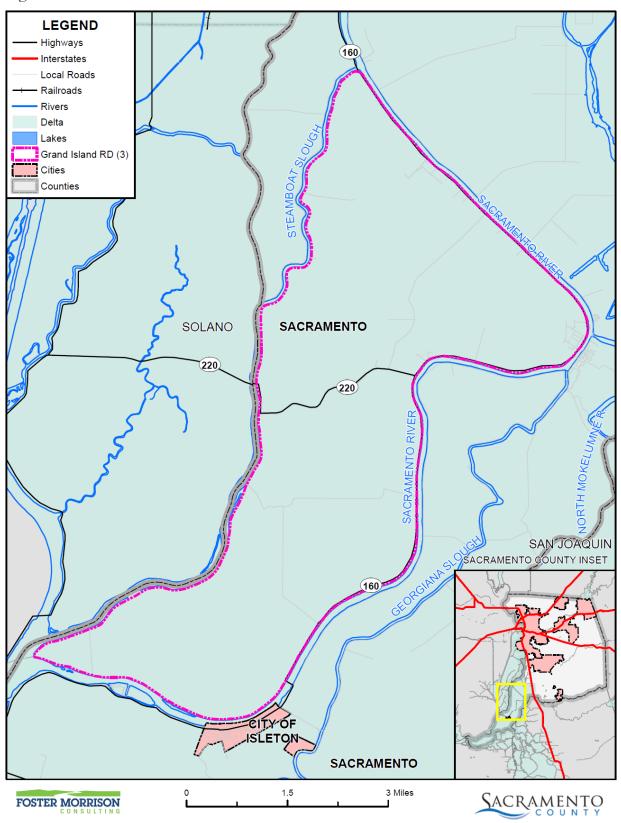
Planning Mechanism 2016 LHMP Was Incorporated/Implemented In.	Details: How was it incorporated?		
N/A	No mitigation related planning mechanisms have been completed since 2016.		



## 3.3 District Profile

The District profile for RD 3 is detailed in the following sections. Figure 3-1 displays a map and the location of the District within Sacramento County.

*Figure 3-1 RD 3* 



Data Source: Grand Island Reclamation District, Sacramento County GIS, Cal-Atlas; Map Date: 09/2020.

### 3.3.1. Overview and Background

Reclamation District No. 3, Grand Island, is the local public entity that provides flood control and drainage services to the landowners of Grand Island. These functions are provided in the most economical and environmentally sound manner, with the greatest consideration of the areas rich agrarian culture and heritage.

As one of the first reclamation districts formed in 1861, Grand Island was given the number Reclamation District No. 3. The area protected by Reclamation District No. 3 has remained the same for essentially the entire time of its existence. As described in Division of Water Resources, (currently known as Department of Water Resources) Bulletin No. 37, which was published in 1930, the Reclamation District is described as protecting 17,100 gross acres, with a net protected area of 16,245 acres.

The Reclamation District No. 3 levees are part of the Federal Sacramento River Flood Control Project. This federally authorized project reconstructed the levees of Grand Island in the late 1950s. As part of a Federal project, the State of California is the local sponsor with Reclamation District No. 3 acting as the local maintaining agency. In order to verify that the District is maintaining its levees properly, the State inspects the levees two times a year (spring and fall) and Reclamation District No. 3 inspects its levees twice a year (summer and winter). The key inspection is the fall inspection performed by the State of California. This inspection, which occurs just prior to the flood season, is used by the Corps of Engineers to determine whether the levee is being properly maintained in order for Reclamation District No. 3 to qualify for Federal emergency funding through Public Law 84-99. The Corps of Engineers also performs inspections periodically every 5 to 10 years.

Reclamation District No. 3 provides flood protection in the form of levee maintenance and rehabilitation. The District also provides interior island flood protection and drainage. The District operates and maintains all the levees that protect the landowners of Grand Island. These 28.8 miles of levees border the Sacramento River and Steamboat Slough. The District also maintains 37.2 miles of ditches and canals, and 3 pumping plants to drain the properties of Grand Island. The protected area includes the communities of Walnut Grove and Ryde.

#### 3.4 Hazard Identification

RD 3 identified the hazards that affect the District and summarized their location, extent, frequency of occurrence, potential magnitude, and significance specific to District (see Table 3-3).

Table 3-3 RD 3—Hazard Identification Assessment

Hazard	Geographic Extent	Likelihood of Future Occurrences	Magnitude/ Severity	Significance	Climate Change Influence
Climate Change	Extensive	Occasional	Limited	Low	_
Dam Failure	Limited	Unlikely	Negligible	Low	Medium
Drought & Water Shortage	Extensive	Occasional	Critical	Low	High
Earthquake	Extensive	Occasional	Limited	Low	Low
Earthquake Liquefaction	Significant	Occasional	Limited	Low	Low
Floods: 1%/0.2% annual chance	Extensive	Occasional	Catastrophic	High	Medium
Floods: Localized Stormwater	Significant	Likely	Critical	High	Medium
Landslides, Mudslides, and Debris Flow	Limited	Unlikely	Negligible	Low	Medium
Levee Failure	Extensive	Occasional	Catastrophic	High	Medium
Pandemic	Extensive	Likely	Limited	Low	Medium
Severe Weather: Extreme Cold and Freeze	Extensive	Likely	Limited	Low	Medium
Severe Weather: Extreme Heat	Extensive	Likely	Limited	Low	High
Severe Weather: Heavy Rains and Storms	Significant	Likely	Critical	High	Medium
Severe Weather: Wind and Tornado	Extensive	Likely	Limited	Low	Low
Subsidence	Significant	Likely	Limited	Low	Medium
Volcano	Extensive	Unlikely	Negligible	Low	Low
Wildfire	Limited	Unlikely	Negligible	Low	High

#### Geographic Extent

Limited: Less than 10% of planning area Significant: 10-50% of planning area Extensive: 50-100% of planning area

#### Likelihood of Future Occurrences

Highly Likely: Near 100% chance of occurrence in next year, or happens every year.

Likely: Between 10 and 100% chance of occurrence in next year, or has a recurrence interval of 10 years or less.

Occasional: Between 1 and 10% chance of occurrence in the next year, or has a recurrence interval of 11 to 100 years. Unlikely: Less than 1% chance of occurrence in next 100 years, or has a recurrence interval of greater than every 100 years.

#### Magnitude/Severity

Catastrophic—More than 50 percent of property severely damaged; shutdown of facilities for more than 30 days; and/or multiple deaths Critical—25-50 percent of property severely damaged; shutdown of facilities for at least two weeks; and/or injuries and/or illnesses result in permanent disability

Limited—10-25 percent of property severely damaged; shutdown of facilities for more than a week; and/or injuries/illnesses treatable do not result in permanent disability

Negligible—Less than 10 percent of property severely damaged, shutdown of facilities and services for less than 24 hours; and/or injuries/illnesses treatable with first aid

#### Significance

Low: minimal potential impact Medium: moderate potential impact High: widespread potential impact

#### Climate Change Influence

Low: minimal potential impact Medium: moderate potential impact High: widespread potential impact

### 3.5 Hazard Profile and Vulnerability Assessment

The intent of this section is to profile the District's hazards and assess the District's vulnerability separate from that of the Sacramento County Planning Area as a whole, which has already been assessed in Section 4.3 Hazard Profiles and Vulnerability Assessment in the Base Plan. The hazard profiles in the Base Plan discuss overall impacts to the Sacramento County Planning Area and describes the hazard problem description, hazard location and extent, magnitude/severity, previous occurrences of hazard events and the likelihood of future occurrences. Hazard profile information specific to the District is included in this Annex. This vulnerability assessment analyzes the property and other assets at risk to hazards ranked of medium or high significance specific to the District. For more information about how hazards affect the County as a whole, see Chapter 4 Risk Assessment in the Base Plan.

#### 3.5.1. Hazard Profiles

Each hazard vulnerability assessment in Section 3.5.3, includes a hazard profile/problem description as to how each medium or high significant hazard (as shown in Table 3-3) affects the District and includes information on past hazard occurrences and the likelihood of future hazard occurrence. The intent of this section is to provide jurisdictional specific information on hazards and further describes how the hazards and risks differ across the Sacramento County Planning Area.

### 3.5.2. Vulnerability Assessment and Assets at Risk

This section identifies the District's total assets at risk, including values at risk, populations at risk, critical facilities and infrastructure, natural resources, and historic and cultural resources. Growth and development trends are also presented for the District. This data is not hazard specific, but is representative of total assets at risk within the District.

#### Assets at Risk and Critical Facilities

This section considers the RD 3's assets at risk, with a focus on key District assets such as critical facilities, infrastructure, and other District assets and their values. The District protects two towns, West Walnut Grove and Ryde. The total population within the District is 1,465 with approximately 352 structures with a depreciated replacement value of \$94.68 million

The District has approximately 15,676 acres dedicated to agriculture. The District supports a mixture of permanent crops such as orchards and vineyards, row crops, grain, and pasture. The total value of this is estimated to be \$43.63 million.

Additionally, the District supports critical infrastructure that includes State Highway 160 and 220 as well as County roads, a ferry, local bridges, schools, fire station, water wells, gas wells, cell tower, solid waste facility, an oil/gas pipeline, and a PG&E substation.

With respect to District assets, the majority of these assets are considered critical facilities as defined for this LHMP. Critical facilities are defined for this Plan as:

Any facility, including without limitation, a structure, infrastructure, property, equipment or service, that if adversely affected during a hazard event may result in severe consequences to public health and safety or interrupt essential services and operations for the community at any time before, during and after the hazard event.

A critical facility is classified by the following categories: (1) Essential Services Facilities, (2) At-risk Populations Facilities, (3) Hazardous Materials and Solid Waste Facilities.

Table 3-4 lists critical facilities and other District assets identified by the District Planning Team as important to protect in the event of a disaster. RD 3's physical assets, valued at over \$684 million, consist of the buildings and infrastructure to support the District's operations.

Table 3-4 RD 3 Critical Facilities, Infrastructure, and Other District Assets

Name of Asset	Facility Type	Replacement Value	Which Hazards Pose Risk
Pumping Plant – Sac. River	Drain Pump	\$2,000,000	Floods, Levee Failure, Severe Weather: Heavy Rain and Storms
Pump Plant – Steamboat Sl (old)	Pump Plant	\$2,000,000	Floods, Levee Failure, Severe Weather: Heavy Rain and Storms
Pump Plant –Steamboat Sl (new)	Pump Plant	\$2,000,000	Floods, Levee Failure, Severe Weather: Heavy Rain and Storms
District owned Facilities	Home, Buildings & Equipment	\$2,000,000	Floods, Levee Failure, Severe Weather: Heavy Rain and Storms
Levees	Flood Control	\$576,000,000	Floods, Levee Failure, Severe Weather: Heavy Rain and Storms
Total		\$684,000,000	

Source: RD 3

Table 3-5 lists proposed projects that are planned in the next 5 to 10 years to increase the District's resilience to hazards. The District is currently estimated to have a 30 to 50 year level of flood protection. Once these projects are complete, the District is expected to get to a 70 to 80 year level of flood protection.

Table 3-5 RD 3 Proposed Maintenance and Improvement Projects

Proposed Projects	Levee Segment
2017 and 2019 Storm Damage, Waterside Erosion Repairs	Sacramento River
FSRP Critical Erosion Repair	Steamboat Slough
FSRP Seepage Cut Off Wall	Steamboat Slough
2017 and 2019 Storm Damage Waterside Erosion Repairs	Steamboat Slough
Seepage Repairs	Steamboat Slough
Interior Drainage Improvements	Sacramento River and Steamboat Slough

Source: RD 3

#### Natural Resources

RD 3 has a variety of natural resources of value to the District. In the past, RD 3 has protected a number of natural gas wells. Currently, there are no wells in operation on Grand Island. RD 3's levees support vegetation that provides fish and wildlife habitat. Agricultural ground and ditches also support wildlife.

#### Historic and Cultural Resources

RD 3 has a variety of historic and cultural resources of value to the District. Since the land has been settled for over 150 years, there are many historic structures on Grand Island. These include the Ryde Hotel, the Grand Island Mansion and the Beaver Union School.

#### Growth and Development Trends

General growth in the District parallels that of the Sacramento County Planning Area as a whole. Information can be found in Section 4.3.1 of the Base Plan.

#### Development since 2016

No District facilities have been constructed since 2016. As such, vulnerability is assumed to be unchanged.

#### **Future Development**

Grand Island is within the Primary Zone of the Delta. Therefore, in addition to Sacramento County, development is controlled by a State agency, the Delta Protection Commission. Therefore, there is little, if any, potential for growth beyond that allowed by agricultural zoning. None of these planned repairs listed in Table 3-5 are intended to induce growth due to land use regulations.

#### 3.5.3. Vulnerability to Specific Hazards

This section provides the vulnerability assessment, including any quantifiable loss estimates, for those hazards identified above in Table 3-3 as high or medium significance hazards. Impacts of past events and vulnerability of the District to specific hazards are further discussed below (see Section 4.1 Hazard Identification in the Base Plan for more detailed information about these hazards and their impacts on the Sacramento County Planning Area). Methodologies for evaluating vulnerabilities and calculating loss estimates are the same as those described in Section 4.3 of the Base Plan.

An estimate of the vulnerability of the District to each identified priority hazard, in addition to the estimate of likelihood of future occurrence, is provided in each of the hazard-specific sections that follow. Vulnerability is measured in general, qualitative terms and is a summary of the potential impact based on past occurrences, spatial extent, and damage and casualty potential. It is categorized into the following classifications:

**Extremely Low**—The occurrence and potential cost of damage to life and property is very minimal to nonexistent.

- **Low**—Minimal potential impact. The occurrence and potential cost of damage to life and property is minimal.
- ➤ **Medium**—Moderate potential impact. This ranking carries a moderate threat level to the general population and/or built environment. Here the potential damage is more isolated and less costly than a more widespread disaster.
- ➤ **High**—Widespread potential impact. This ranking carries a high threat to the general population and/or built environment. The potential for damage is widespread. Hazards in this category may have occurred in the past.
- **Extremely High**—Very widespread with catastrophic impact.

Depending on the hazard and availability of data for analysis, this hazard specific vulnerability assessment also includes information on values at risk, critical facilities and infrastructure, populations at risk, and future development.

#### Power Outage/Power Failure

An impact of almost all hazards below relates to power outage and/or power failures. The US power grid crisscrosses the country, bringing electricity to homes, offices, factories, warehouses, farms, traffic lights and even campgrounds. According to statistics gathered by the Department of Energy, major blackouts are on the upswing. Incredibly, over the past two decades, blackouts impacting at least 50,000 customers have increased 124 percent. The electric power industry does not have a universal agreement for classifying disruptions. Nevertheless, it is important to recognize that different types of outages are possible so that plans may be made to handle them effectively. In addition to blackouts, brownouts can occur. A brownout is an intentional or unintentional drop in voltage in an electrical power supply system. Intentional brownouts are used for load reduction in an emergency. Electric power disruptions can be generally grouped into two categories: intentional and unintentional. More information on types of power disruptions can be found in Section 4.3.2 of the Base Plan.

The District has experienced power outages, typically related to high winds and storms that damage the power lines. The District can utilize generators as needed but do not have a backup power source otherwise.

#### Public Safety Power Shutoff (PSPS)

A new intentional disruption type of power outage/failure event has recently occurred in California. In recent years, several wildfires have started as a result of downed power lines or electrical equipment. This was the case for the Camp Fire in 2018. As a result, California's three largest energy companies (including PG&E), at the direction of the California Public Utilities Commission (CPUC), are coordinating to prepare all Californians for the threat of wildfires and power outages during times of extreme weather. To help protect customers and communities during extreme weather events, electric power may be shut off for public safety in an effort to prevent a wildfire. This is called a PSPS. More information on PSPS criteria can be found in Section 4.3.2 of the Base Plan.

The District is not located within an area that is subject to a PSPS and has not been affected by any activity.

#### Flood: 1%/0.2% Annual Chance

# **Likelihood of Future Occurrence**—Occasional/Unlikely **Vulnerability**—High

#### Hazard Profile and Problem Description

This hazard analyzes the FEMA DFIRM 1% and 0.2% annual chance floods. These tend to be the larger floods that can occur in the County or in the District, and have caused damages in the past. Flooding is a significant problem in Sacramento County and the District. Historically, the District has been at risk to flooding primarily during the winter and spring months when river systems in the County swell with heavy rainfall and snowmelt runoff. Normally, storm floodwaters are kept within defined limits by a variety of storm drainage and flood control measures. Occasionally, extended heavy rains result in floodwaters that exceed normal high-water boundaries and cause damage.

As previously described in Section 4.3.11 of the Base Plan, the Sacramento County Planning Area and RD 3 have been subject to historical flooding.

#### Location and Extent

The RD 3 is primarily located in the 1% annual chance floodplain. This is seen in Figure 3-2.

**LEGEND** Highways 160 Interstates Local Roads Railroads Rivers Lakes Grand Island RD (3) Cities Counties **SACRAMENTO SOLANO DFIRM FLOOD ZONES** 1% Annual Chance 220 Zone A 220 Zone AE 0.2% Annual Chance X Protected by Levee Other Areas Zone X SAN JOAQUIN SACRAMENTO CITY OF ISLETON **SACRAMENTO** 1.5 3 Miles SACRAMENTO **FOSTER MORRISON** 

Figure 3-2 RD 3 – FEMA DFIRM Flood Zones

Data Source: FEMA NFHL 07/19/2018, Grand Island Reclamation District, Sacramento County GIS, Cal-Atlas; Map Date: 09/2020.

Table 3-6 details the DFIRM mapped flood zones within the 1% annual chance flood zone as well as other flood zones located within the District.

Table 3-6 RD 3- DFIRM Flood Hazard Zones

Flood Zone	Description	Flood Zone Present in the District
A	100-year Flood: No base flood elevations provided	
AE	100-year Flood: Base flood elevations provided	X
АН	An area inundated by 1% annual chance flooding (usually an area of ponding), for which BFEs have been determined; flood depths range from 1 to 3 feet	
AO	Areas subject to inundation by 100-year shallow flooding (usually sheet flow on sloping terrain) where average depths are between one and three feet	
A99	Areas with a 1% annual chance of flooding that will be protected by a Federal flood control system where construction has reached specified legal requirements. No depths or base flood elevations are shown within these zones	
Shaded X	500-year flood the areas between the limits of the 1% annual chance flood and the 0.2-percent-annual-chance (or 500-year) flood	
X Protected by Levee	An area determined to be outside the 500-year flood and protected by levee from 100-year flood	
X Unshaded	Areas outside flood zones	

Source: FEMA

Additionally, flood extents can generally be measured in volume, velocity, and depths of flooding. Expected flood depths in the District vary, depending on the nature and extent of a flood event; specific depths are unknown. Flood durations in the District tend to be short to medium term, or until either the storm drainage system can catch up or flood waters move downstream. Flooding in the District tends to have a shorter speed of onset, due to the amount of water that flows through the District.

#### **Past Occurrences**

A list of state and federal disaster declarations for Sacramento County from flooding is shown on Table 3-7. These events also likely affected the District to some degree.

Table 3-7 Sacramento County – State and Federal Disaster Declarations from Flood 1950-2020

Disaster Type		Federal Declarations	State Declarations		
	Count	Years	Count	Years	
Flood (including heavy rains and storms)	19	1950, 1955, 1958 (twice), 1963, 1969, 1982 (twice), 1983, 1986, 1995 (twice), 1996, 1997, 1998, 2008, 2017 (three times)	14	1955, 1958, 1964, 1969, 1983, 1986, 1995 (twice), 1997, 1998, 2006, 2017 (three times)	

Source: Cal OES, FEMA

Past river floods, most recently in 1986, 1995, 1997/1998, 2006 and 2017, have damaged the RD 3 levees in the form of erosion. Some of this erosion was repaired by RD 3 under flood fight conditions. Restoration erosion repair has typically been performed by the Corps of Engineers as authorized under PL 84-99. Repair work under PL 84-99 was performed by the Corps of Engineers on Grand Island levees following the recent floods of 1986, 1997, 1998, and 2006. Erosion experienced in other years was repaired by RD 3. The District temporarily lost eligibility in the PL84-99 program but has recently regained eligibility through the preparation and execution of a Systemwide Improvement Framework (SWIF). The District is now eligible to receive repair and recovery assistance from the Corps of Engineers.

Past floods, as previously listed, have also required flood fighting by RD 3. This flooding fighting has consisted of seepage control and emergency erosion repair. Seepage control is critical in levee breach prevention. The levees and levee foundations of Grand Island are very porous and subject to flood water seeping through, and under, the levee. If left uncontrolled, this seepage could accelerate to the point that it has the force to move levee material. This phenomenon is called piping, or internal erosion of the levee. Once enough material is moved out of the levee section, a levee breach occurs.

Most recently, high water events in 2017 and 2019 have resulted in considerable waterside erosion and exacerbated sites that have experienced erosion over time throughout the District levees.

The flood event of 2017 also resulted in increased vegetation removal, levee patrols, and pumping costs.

#### Vulnerability to and Impacts from Flood

Floods have been a part of the District's historical past and will continue to be so in the future. During winter months, long periods of precipitation and the timing of that precipitation are critical in determining the threat of flood, and these characteristics further dictate the potential for widespread structural and property damages. Predominantly, the effects of flooding are generally confined to areas near the waterways of the County. As waterways grow in size from local drainages, so grows the threat of flood and dimensions of the threat. This threatens structures in the floodplain. Structures can also be damaged from trees falling as a result of water-saturated soils. Electrical power outages happen, and the interruption of power causes major problems Roads can be damaged and closed, causing safety and evacuation issues. People may be swept away in floodwaters, causing injuries or deaths.

Floods are among the costliest natural disasters in terms of human hardship and economic loss nationwide. Floods can cause substantial damage to structures, landscapes, and utilities as well as life safety issues. Floods can be extremely dangerous, and even six inches of moving water can knock over a person given a strong current. During a flood, people can also suffer heart attacks or electrocution due to electrical equipment short outs. Floodwaters can transport large objects downstream which can damage or remove stationary structures. Ground saturation can result in instability, collapse, or other damage. Objects can also be buried or destroyed through sediment deposition. Floodwaters can also break utility lines and interrupt services. Standing water can cause damage to crops, roads, foundations, and electrical circuits. Direct impacts, such as drowning, can be limited with adequate warning and public education about what to do during floods. Other problems connected with flooding and stormwater runoff include erosion, sedimentation, degradation of water quality, loss of environmental resources, and economic impacts.

Flooding of Delta islands has the potential to negatively impact water quality both locally and statewide. The largest of California's drinking water sources is the Sacramento-San Joaquin Delta and its tributaries. The Delta provides water throughout the state via the State and Federal water projects. During a flood, there is a higher potential for the waters in the Delta to be exposed to chemicals, fuel, oil, and multiple other constituents of concern that can quickly degrade water quality. Flooding can also disturb soil and soil-borne materials such as mercury and organic matter that can degrade water quality. If the flood water rushing into a Grand Island levee breach is large enough in volume, the surge of water into the island will cause saltwater to be pulled from San Francisco Bay and into the Delta, thus impacting the water quality of the Delta and water users who export water out of the Delta.

#### Assets at Risk

Should a flood breach the levees, the entirety of the assets of RD 3 would be at risk. These assets include the small communities of Ryde and Walnut Grove. All of the RD 3 drain pumps would be flooded and therefore, RD 3 could not drain the flooded areas with their existing pumps; auxiliary pumps would have to be brought in.

A flood event could also deteriorate the District levees on waterside slopes causing significant erosion as seen in the aftermath of the 2017 event. If a breach were to occur, the levees could experience erosion on the landside slopes from wave wash.

#### Flood: Localized Stormwater Flooding

**Likelihood of Future Occurrence**—Likely **Vulnerability**—High

#### Hazard Profile and Problem Description

Flooding occurs in areas other than the FEMA mapped 1% and 0.2% annual chance floodplains. Flooding may be from drainages not studied by FEMA, lack of or inadequate drainage infrastructure, or inadequate maintenance. Localized, stormwater flooding occurs throughout the County during the rainy season from November through April. Prolonged heavy rainfall contributes to a large volume of runoff resulting in high peak flows of moderate duration.

#### Location and Extent

TRD 3 is subject to localized flooding throughout the District. Flood extents are usually measured in areas affected, velocity of flooding, and depths of flooding. Expected flood depths in the District vary by location. Flood durations in the District tend to be short to medium term, or until either the storm drainage system can catch up or flood waters move downstream. Localized flooding in the District tends to have a shorter speed of onset, especially when antecedent rainfall has soaked the ground and reduced its capacity to absorb additional moisture.

#### **Past Occurrences**

There have been no federal or state disaster declarations in the County due to localized flooding. Stormwater flooding occurs every few years. In most years, it is not significant enough to be a problem. For the most part, past flooding has damaged alfalfa and winter wheat. However, in 2006 overbank flooding came very near to flooding homes along Highway 220 in Ryde. In addition, many acres of vineyards and orchards have been planted in the past few years, so it is anticipated that these recently planted permanent crops may be damaged by future canal bank flooding. The storm event of 2017 resulted in localized flooding in the center of the District in low areas adjacent to State Highway 220 and Poverty Road. These areas are mostly row crops, but recently permanent orchards have been established in historically wet areas on the District and may be lost in a localized flooding event depending on the floodwater residency time.

#### Vulnerability to and Impacts from Localized Flooding

Historically, much of the growth in the District and County has occurred adjacent to streams, resulting in significant damages to property, and losses from disruption of community activities when the streams overflow. Additional development in the watersheds of these streams affects both the frequency and duration of damaging floods through an increase in stormwater runoff.

Primary concerns associated with stormwater flooding include impacts to infrastructure that provides a means of ingress and egress throughout the community. Ground saturation can result in instability, collapse, or other damage to trees, structures, roadways and other critical infrastructure. Objects can also be buried or destroyed through sediment deposition. Floodwaters can break utility lines and interrupt services. Standing water can cause damage to crops, roads, and foundations. Other problems connected with flooding and stormwater runoff include erosion, sedimentation, degradation of water quality, losses of environmental resources, and certain health hazards.

During high rainfall events, the drainage system is not capable of evacuating water from the interior of Grand Island without flooding some low lying properties. On properties that farm annual row crops, this is not a problem since crops are not normally planted until after the rainy season. However, winter wheat, perennial, or multi-year crops are susceptible to damage when water overflows the banks of the drain canals.

#### Assets at Risk

As stated above, stormwater flooding has the potential to result in significant damage due to the increased acreage of permanent crops. In addition, residences in the lower elevations of Walnut Grove and Ryde are at risk, particularly those adjacent to State Highway 220. Stormwater flooding can result in losses of less flood resistant crops planted at low elevations. Depending on timing and severity of flooding, some permanent crops will be lost and require reestablishment. Reestablishing a vineyard or orchard can take 5 years or more before there is a have a harvestable crop.

#### Levee Failure

**Likelihood of Future Occurrence**—Occasional **Vulnerability**—Extremely High

#### Hazard Profile and Problem Description

A levee is a raised area that runs along the banks of a stream or canal. Levees reinforce the banks and help prevent flooding by containing higher flow events to the main stream channel. By confining the flow to a narrower steam channel, levees can also increase the speed of the water. Levees can be natural or manmade.

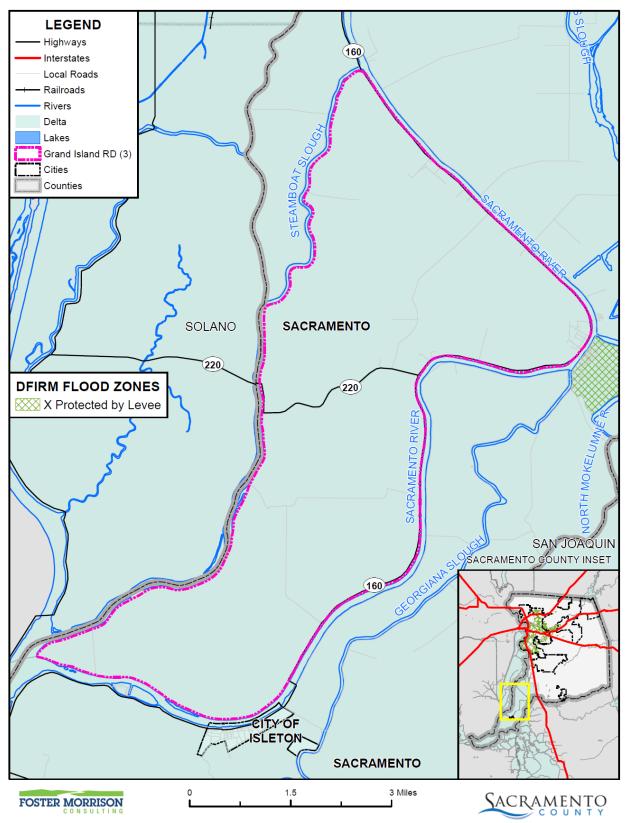
Levees provide strong flood protection, but they are not failsafe. Levees are designed to protect against a specific flood level and could be overtopped during severe weather events or dam failure. For example, levees can be certified to provide protection against the 1% annual chance flood. Levees reduce, not eliminate, the risk to individuals and structures located behind them. A levee system failure or overtopping can create severe flooding and high water velocities. Levee failure can occur through overtopping or from seepage issues resulting from burrowing rodents, general erosion, excessive vegetation and root systems and other factors that compromise the integrity of the levee. No levee provides protection from events for which it was not designed, and proper operation and maintenance are necessary to reduce the probability of failure.

#### Location and Extent

There is not a scientific scale or measurement system in place for levee failure. Expected flood depths from a levee failure in the District vary by event and location. The speed of onset is slow as the river rises, but if a levee fails the warning times are generally short for those in the inundation area. The duration of levee failure risk times can be hours to weeks, depending on the river flows that the levee holds back. When northern California dams and reservoirs are nearing maximum capacity, they release water through the river systems, causing additional burdens on County levees.

Levee protected areas from the DFIRM in the District are shown on Figure 3-3. As shown, the levees were not certified by FEMA in the 2018 DFIRM as providing 1% annual chance flood protection.

Figure 3-3 RD 3 – Levee Protected Areas



Data Source: FEMA NFHL 07/19/2018, Grand Island Reclamation District, Sacramento County GIS, Cal-Atlas; Map Date: 09/2020.

To reduce the risk of flooding the District is planning to perform the repairs listed in Table 3-5 to reduce the likelihood of levee failure. To further reduce damages in the event of a levee failure, the District is planning for a relief cut near the bottom the District either on the Sacramento River Levee or Steamboat Slough levee. This action, if timed appropriately, can reduce flood depths up to 5 or 6 feet.

#### **Past Occurrences**

There have been no federal or state disaster declarations from levee failure. The RD 3 levees have not failed in over 100 years. Two floods over the past few decades (1986 & 1997) required extensive flood fighting by RD 3 forces in order to prevent a levee breach.

#### Vulnerability to and Impacts from Levee Failure

A levee failure can range from a small, uncontrolled release to a catastrophic failure. Levee failure flooding can occur as the result of prolonged rainfall and flooding. The primary danger associated with levee failure is the high velocity flooding of those properties outside and downstream of the breach.

Should a levee fail, some or all of the area protected by the levees would be at risk to flooding. Impacts from a levee failure include property damage, critical facility damage, and life safety issues. Business and economic losses could be large as facilities could be flooded and services interrupted. School and road closures could occur. Road closures would impede both evacuation routes and ability of first responders to quickly respond to calls for aid. Other problems connected with levee failure flooding include erosion, sedimentation, degradation of water quality, losses of environmental resources, and certain health hazards.

District assets previously mentioned would experience significant damages in the event of a levee breach. A levee failure could result in the loss of both row crops and permanent crops. If a breach were to occur within the levees fronting the towns or areas north, there could be a potential loss of life due to limited evacuation time and disruptions in evacuation routes.

A levee failure and subsequent flooding on Reclamation District 3 could result in large wave fetch that could damage the interior slopes of the District's levee system as well as those of adjacent Districts.

Scour at the breach area is another concern. Once the breach is repaired this location may prove to be too low to support any agriculture due to drainage difficulties.

#### StormReady Flood Scenarios and Evacuation Routes

The County of Sacramento and the City of Sacramento have prepared various detailed maps showing hypothetical levee breaks, inundation levels and the time it would take for waters to rise in affected neighborhoods, and rescue and evacuation zones. It is important to note that these maps deal with potential scenarios. These are to help Sacramento County citizens think of how to escape before an emergency occurs. It should be noted that it would be incorrect to assume that the evacuation routes shown on the maps will necessarily be citizens only way out in a flood. Escape routes could be affected by localized flooding, traffic accidents, and different flooding situations occurring at the time. Emergency officials will monitor roads and let the public know through radio stations and other media if alternate routes should be taken.

For RD 3, Figure 3-4 details the locations in the Delta within RD 3 where flooding could occur. The red triangles denote potential levee breach locations. RD 3 has three potential levee break scenarios. Maps for Scenario 1 regarding time to one foot inundation (Figure 3-5), estimated flood depths (Figure 3-6), and suggested evacuation routes (Figure 3-7) are displayed below. Maps for Scenario 2 and 3 can be found on the Sacramento County stormready.org website.

YOLO COUNTY SACRAMENTO COUNTY Legend LAMBERT RD Delta R 3 Breach Location **RD 813** County Boundary City Boundaries Highways RD 551 Major Roads RD 1002 RD 349 - Railways SUTTER ISLAND Major Rivers - Creeks RD 369 SOLANO COUNTY WALNUT GROVE RD 3 RIVER RD RD 554 ANDRUS/s/ Da da To Highway 84 RD 2111 DEAD HORSE ISLAND RD 556 WALKER LANDING RD SAN JOAQUIN COUNTY RD 563 BALMD 407 BALMD 2067 SACRAMENTO COUNTY Source: Sacramento County Storm Ready – retrieved March 24, 2021

Figure 3-4 RD 3 – Potential Levee Breach Location

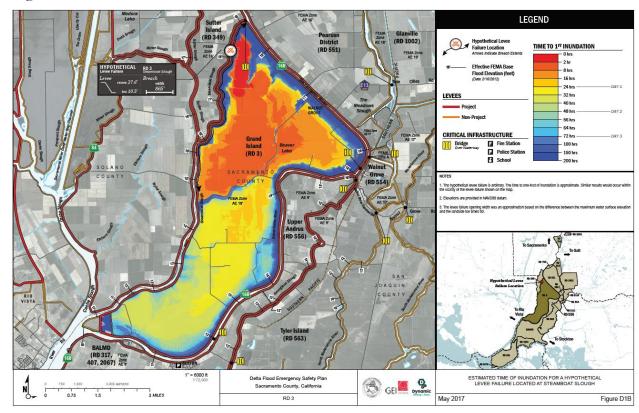


Figure 3-5 RD 3 – Time to One Foot Inundation after Levee Breach

Source: Sacramento County Storm Ready - retrieved March 24, 2021

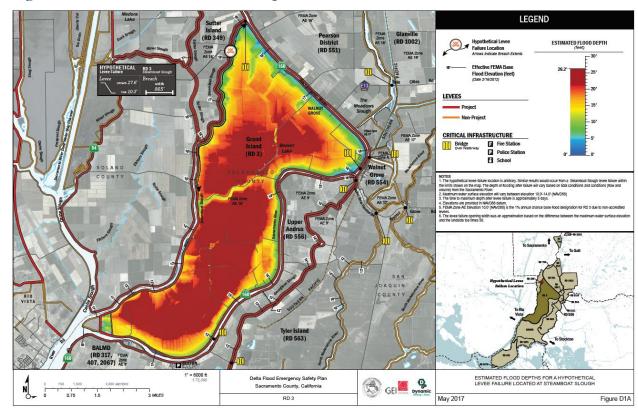


Figure 3-6 RD 3 – Estimated Flood Depth from Levee Breach Scenario

Source: Sacramento County Storm Ready – retrieved March 24, 2021

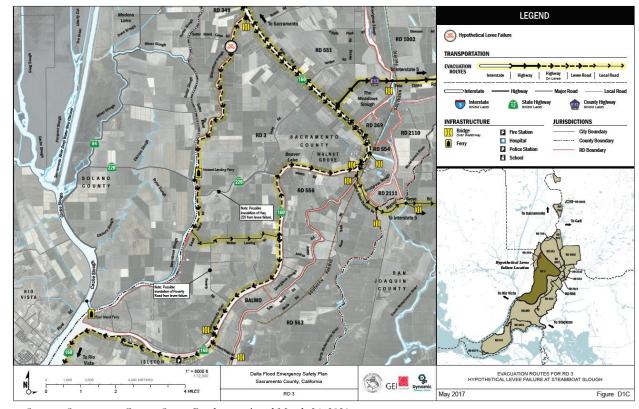


Figure 3-7 RD 3 – Levee Breach Scenario Evacuation Routes

Source: Sacramento County Storm Ready – retrieved March 24, 2021

#### Assets at Risk

A levee failure would impact almost all the assets and critical facilities on Grand Island; including the small communities of Walnut Grove and Ryde. State Highways 160 and 220, as well as a number of county roads are at risk. Approximately 16,000 acres of agricultural land would be damaged and possibly rendered unfarmable for at least a year. There are many permanent crops on Grand Island, such as wine grapes, pears, apples and cherries that would be destroyed. Production of such permanent crops can take approximately 5 years to produce a viable harvest.

A levee failure could cause flooding that could damage the District's pumps and drainage system. A levee failure can also result in subsequent levee failures around the District and on adjacent islands due to increased fetch of the flooded area and subsequent erosion on exposed levee slopes.

### Severe Weather: Heavy Rains and Storms (Hail, Lightning)

**Likelihood of Future Occurrence**—Likely **Vulnerability**—High

#### Hazard Profile and Problem Description

Storms in the District occur annually and are generally characterized by heavy rain often accompanied by strong winds and sometimes lightning and hail. Approximately 10 percent of the thunderstorms that occur

each year in the United States are classified as severe. A thunderstorm is classified as severe when it contains one or more of the following phenomena: hail that is three-quarters of an inch or greater, winds in excess of 50 knots (57.5 mph), or a tornado. Heavy precipitation in the District falls mainly in the fall, winter, and spring months.

#### Location and Extent

Heavy rain events occur on a regional basis. Rains and storms can occur in any location of the District. All portions of the District are at risk to heavy rains. Most of the severe rains occur during the fall, winter, and spring months. There is no scale by which heavy rains and severe storms are measured. Magnitude of storms is measured often in rainfall and damages. The speed of onset of heavy rains can be short, but accurate weather prediction mechanisms often let the public know of upcoming events. Duration of severe storms in California, Sacramento County, and the District can range from minutes to hours to days. Information on precipitation extremes can be found in Section 4.3.4 of the Base Plan.

#### Past Occurrences

There have been past disaster declarations from heavy rains and storms, which were discussed in Past Occurrences of the flood section above. According to historical hazard data, severe weather, including heavy rains and storms, is an annual occurrence in the District. This is the cause of many of the federal disaster declarations related to flooding. In 1995 the District experienced a heavy rainfall event that overwhelmed the District's drainage system and left a substantial amount of acreage in the lower elevations inundated for at least a month. Recent above average years for rainfall, such as 2017 and 2019 have resulted in similar localized flooding and increased costs to power and run the Districts pumping facilities.

#### Vulnerability to and Impacts from Heavy Rain and Storms

Heavy rain and severe storms are the most frequent type of severe weather occurrences in the District. These events can cause localized flooding. Elongated events, or events that occur during times where the ground is already saturated can cause 1% and 0.2% annual chance flooding. Wind often accompanies these storms and has caused damage in the past. Hail and lightning are rare in the District.

Actual damage associated with the effects of severe weather include impacts to property, critical facilities (such as utilities), and life safety. Heavy rains and storms often result in localized flooding creating significant issues. Roads can become impassable and ground saturation can result in instability, collapse, or other damage to trees, structures, roadways and other critical infrastructure. Floodwaters and downed trees can break utilities and interrupt services.

During periods of heavy rains and storms, power outages can occur. These power outages can affect pumping stations and lift stations that help alleviate flooding.

Although water surface elevation is a major factor to levee seepage and overtopping, severe weather can cause significant damage, such as erosion, that puts the integrity of the Grand Island levee system at risk.

#### Assets at Risk

Heavy rain and thunderstorms are the most frequent type of severe weather occurrence in the area. Wind and lightning often accompany these storms and have caused damage in the past. Problems associated with the primary effects of severe weather include erosion, flooding, pavement deterioration, washouts, landslide/mudslides, and downed trees. However, it is the secondary effects of heavy rain and storms that are of concern to RD 3. Heavy rains can cause flooding, levee failure, and stream bank erosion. Flooding, levee failure, and stream bank erosion can cost RD 3 millions in damages as stated previously under a levee failure scenario.

High winds during storm events can knock down power lines and result in a loss of power to the District pumps. This will require the District to bring in diesel powered auxiliary pumps and will likely result in increased flooding within the District. Capability Assessment

Capabilities are the programs and policies currently in use to reduce hazard impacts or that could be used to implement hazard mitigation activities. This capabilities assessment is divided into five sections: regulatory mitigation capabilities, administrative and technical mitigation capabilities, fiscal mitigation capabilities, mitigation education, outreach, and partnerships, and other mitigation efforts.

### 3.6 Capability Assessment

Capabilities are the programs and policies currently in use to reduce hazard impacts or that could be used to implement hazard mitigation activities. This capabilities assessment is divided into five sections: regulatory mitigation capabilities, administrative and technical mitigation capabilities, fiscal mitigation capabilities, mitigation education, outreach, and partnerships, and other mitigation efforts.

### 3.6.1. Regulatory Mitigation Capabilities

Table 3-8 lists regulatory mitigation capabilities, including planning and land management tools, typically used by local jurisdictions to implement hazard mitigation activities and indicates those that are in place in the RD 3.

Table 3-8 RD 3 Regulatory Mitigation Capabilities

Plans	Y/N Year	Does the plan/program address hazards?  Does the plan identify projects to include in the mitigation strategy?  Can the plan be used to implement mitigation actions?
Comprehensive/Master Plan/General Plan	Y/2021	Five-year plan consisting of levee stability, seepage control and maintenance projects.
Capital Improvements Plan	Y/2021	Five-year plan consisting of levee stability, seepage control and maintenance projects can outlay a long term improvement plan.
Economic Development Plan	N	Not within the responsibilities of the Reclamation District

Local Emergency Operations Plan	Y/2017	Through a state grant, Sacramento County is funding revisions	
		to the District's existing Emergency Action Plan for RD. The plan update will be complete in early 2022. This plan also evaluate and create an action plan for a relief cut in the event of a levee failure.	
Continuity of Operations Plan	N	No plan in place	
Transportation Plan	N	Not within the responsibilities of the Reclamation District	
Stormwater Management Plan/Program	Y/Ongoing	RD 3 is evaluating flooding of low areas and the need for improvements in its drainage system	
Engineering Studies for Streams	N	No plan in place.	
Community Wildfire Protection Plan	N	No plan in place.	
Other special plans (e.g., brownfields redevelopment, disaster recovery, coastal zone management, climate change adaptation)	Y	Annual routine maintenance plans and participation in the state Delta Levees Subventions Program which assists in funding levee maintenance. RD 3 is also active in the Corps of Engineers PL84-99 program and is beginning to implement its System-Wide Improvement Framework (SWIF) to respond to maintenance and rehabilitation issues brought up by the Corps of Engineers Periodic Inspection Report	
Building Code, Permitting, and Inspections	Y/N	Are codes adequately enforced?	
Building Code	N	Version/Year: Not within this jurisdiction's authority	
Building Code Effectiveness Grading Schedule (BCEGS) Score	N	Score: Not within this jurisdiction's authority	
Fire department ISO rating:	N	Rating: Not within this jurisdiction's authority	
Site plan review requirements	N	Not within this jurisdiction's authority	
	**/**	Is the ordinance an effective measure for reducing hazard impacts?	
Land Use Planning and Ordinances	Y/N	Is the ordinance adequately administered and enforced?	
Zoning ordinance	N	Not within this jurisdiction's authority	
Subdivision ordinance	N	Not within this jurisdiction's authority	
Floodplain ordinance	N	Not within this jurisdiction's authority	
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	N	Not within this jurisdiction's authority	
Flood insurance rate maps	N	Not within this jurisdiction's authority	
Elevation Certificates	N	Not within this jurisdiction's authority	
	N.T.	Not within this jurisdiction's authority	
Acquisition of land for open space and public recreation uses	N	1 vot within this juristication is additionally	

#### How can these capabilities be expanded and improved to reduce risk?

Pursuant to Sacramento County General Plan Safety Element Policies, SA-18a&b, written approval must be obtained from the applicable Reclamation District to build any structure or grade any soil within 300 feet of the land side toe of levee. This applies to anyone who wants to fill, excavate, or construct a structure within 50 feet of the toe of a Sacramento County river levee and anyone who wants to develop land within 300 feet of the toe. To ensure this requirement is met, every parcel located near a levee is tagged in the building department database. In implementation of the District's SWIF, the District will require increased coordination from permitting agencies as

well as landowners. Many issues identified are going to require significant permitting and come at a high cost to landowners. Programmatic permitting capabilities as well as a grant program to address such issues identified in the SWIF would help both the District and landowners remediate issues in a timely manner so that the District can remain eligible for PL84-99 funding in the event of a levee failure.

The Delta Levees Special Projects and Subventions Programs are state-local cost share programs that the District relies on to perform required operations and maintenance activities. This program is currently only funded through bonds. With uncertainty on long term program funding, the District is unable to confidently outlay long term repair and improvement projects. The Districts capabilities could be expanded and improved if funding would be more consistent and secure such as coming from the General Fund.

Source: RD 3

### 3.6.2. Administrative/Technical Mitigation Capabilities

Table 3-9 identifies the District department(s) responsible for activities related to mitigation and loss prevention in RD 3.

Table 3-9 RD 3's Administrative and Technical Mitigation Capabilities

Administration	Y/N	Describe capability Is coordination effective?
Planning Commission	N	Not within this jurisdiction's authority
Mitigation Planning Committee	N	Not within this jurisdiction's authority
Maintenance programs to reduce risk (e.g., tree trimming, clearing drainage systems)	Y	RD 3 annually performs over \$500,000 in maintenance. In addition, it periodically constructs projects to repair deficiencies in the levee such as planned erosion and seepage repairs.
Mutual aid agreements	N	None formally established with adjacent Reclamation Districts. Informally resources will be shared in the event of an emergency.
Other		
Staff	Y/N FT/PT	Is staffing adequate to enforce regulations? Is staff trained on hazards and mitigation? Is coordination between agencies and staff effective?
Chief Building Official	N	Not a position within this jurisdiction
Floodplain Administrator	N	Not a position within this jurisdiction
Emergency Manager	Y	David Robinson - District Manager
Community Planner	N	Not a position within this jurisdiction
Civil Engineer	Y	Gilbert Cosio, Michael Moncrief and the staff at MBK Engineers has served as District Engineer for over 40 years and has participated in many flood fight actions.
GIS Coordinator	N	Not a position within this jurisdiction
Other		
Technical		

Warning systems/services (Reverse 911, outdoor warning signals)	Y	There are sirens at fire houses in adjacent towns. The process of using these as flood warnings should be revisited by local volunteer fire departments. District has a phone list, but does not have staffing beyond the trustees, civil engineer, and secretary.		
Hazard data and information	Y	Civil Engineer has hazard data and information to aide district		
Grant writing	N	Not a position within this jurisdiction		
Hazus analysis N Not a position within this jurisdiction				
Other				
How can these capabilities be expanded and improved to reduce risk?				
Consistent and available funding opportun	ities can	aide in planning and outlaying substantial improvement projects.		

Source: RD 3

### 3.6.3. Fiscal Mitigation Capabilities

Table 3-10 identifies financial tools or resources that the District could potentially use to help fund mitigation activities.

Table 3-10 RD 3's Fiscal Mitigation Capabilities

Funding Resource	Access/ Eligibility (Y/N)	Has the funding resource been used in past and for what type of activities? Could the resource be used to fund future mitigation actions?
Capital improvements project funding	Y	RD 3's annual assessment includes funding for future anticipated capital projects
Authority to levy taxes for specific purposes	Y	Yes, RD 3 modified its benefit assessment roll in 1996 and it provides authority and flexibility
Fees for water, sewer, gas, or electric services	N	Not within this jurisdiction's authority
Impact fees for new development	N	Not within this jurisdiction's authority
Storm water utility fee	N	Not within this jurisdiction's authority
Incur debt through general obligation bonds and/or special tax bonds	Y	RD 3 has the ability to levy special assessments
Incur debt through private activities	N	Not within this jurisdiction's authority
Community Development Block Grant	N	Not within this jurisdiction's authority
Other federal funding programs	Y	The District has developed a SWIF and is eligible in the Corps of Engineers PL84-99 program
State funding programs	Y	The District participates in the Delta Levees Subventions program that provides a 75/25 state to local cost share.
Other		
How can these capabilities be	expanded and	l improved to reduce risk?

Funding Resource	Access/ Eligibility (Y/N)	Has the funding resource been used in past and for what type of activities? Could the resource be used to fund future mitigation actions?
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Substantial funding will be required both publicly and privately in implementation of the District's SWIF. A grant program to address such issues identified in the SWIF would help both the District and landowners remediate issues in a timely manner so that the District can remain eligible for PL84-99 funding in the event of a levee failure. The Delta Levees Special Projects and Subventions Programs are state-local cost share programs that the District relies on to perform required operations and maintenance activities. This program is currently only funded through bonds. With uncertainty on long term program funding, the District is unable to confidently outlay long term repair and improvement projects. The Districts capabilities could be expanded and improved if funding would be more consistent and secure such as coming from the General Fund. Furthermore the District has utilized other funding opportunities such as the Flood System Repair Program to address critical issues. Continued funding of such programs would greatly benefit the District's ability to perform necessary repairs and improvements.

Source: RD 3

### 3.6.4. Mitigation Education, Outreach, and Partnerships

Table 3-11 identifies education and outreach programs and methods already in place that could be/or are used to implement mitigation activities and communicate hazard-related information.

Table 3-11 RD 3's Mitigation Education, Outreach, and Partnerships

Program/Organization	Yes/No	Describe program/organization and how relates to disaster resilience and mitigation. Could the program/organization help implement future mitigation activities?
Local citizen groups or non-profit organizations focused on environmental protection, emergency preparedness, access and functional needs populations, etc.	N	No formal program currently exists within this jurisdiction
Ongoing public education or information program (e.g., responsible water use, fire safety, household preparedness, environmental education)	Y	RD 3 maintains a web page with appropriate information to educate the public. With SWIF implementation, the District will perform outreach to landowners for education and assistance in addressing encroachment issues.
Natural disaster or safety related school programs	N	No formal program currently exists within this jurisdiction
StormReady certification	Y	The RD 3 manager, trustees, and District Engineer have been, or soon will be, trained in SEMS and NIMS
Firewise Communities certification	N	No formal program currently exists within this jurisdiction
Public-private partnership initiatives addressing disaster- related issues	N	No formal program currently exists within this jurisdiction
Other		

Program/Organization

Many risks to the integrity of the levee system can come from noncompliant and aging encroachments such as pipes through the levee. Repair and replacement of encroachments, particularly pipes can place a large financial burden on landowners leading to deferred maintenance and ultimately a dangerous situation within the flood control system. It would be beneficial if a program were established that would create a local agency/private landowner partnership that provides funding and permitting assistance to address these issues before they result in levee failure.

Yes/No

Source: RD 3

#### 3.6.5. **Other Mitigation Efforts**

The District has many other completed or ongoing mitigation efforts that include the following:

As stated previously, RD 3 modified its benefit assessment roll in 1996, adding a tremendous amount of flexibility, while still complying with Proposition 218 legal requirements. In addition, RD 3 has been a very active participant in the state's Delta Levee Subventions Program for about 20 years. These 2 factors have proven useful and have enabled RD 3 to react financially if a non-routine cost arises.

#### 3.7 Mitigation Strategy

#### 3.7.1. Mitigation Goals and Objectives

The RD 3 adopts the hazard mitigation goals and objectives developed by the HMPC and described in Chapter 5 Mitigation Strategy.

#### 3.7.2. **Mitigation Actions**

The planning team for the RD 3 identified and prioritized the following mitigation actions based on the risk assessment. Background information and information on how each action will be implemented and administered, such as ideas for implementation, responsible office, potential funding, estimated cost, and timeline are also included. The following hazards were considered a priority for purposes of mitigation action planning:

Floods: 1%/0.2% annual chance Floods: Localized Stormwater

Levee Failure

> Severe Weather: Heavy Rains and Storms

It should be noted that many of the projects submitted by each jurisdiction in Table 5-4 in the Base Plan benefit all jurisdictions whether or not they are the lead agency. Further, many of these mitigation efforts are collaborative efforts among multiple local, state, and federal agencies. In addition, the countywide public outreach action, as well as many of the emergency services actions, apply to all hazards regardless of hazard priority. Collectively, this multi-jurisdictional mitigation strategy includes only those actions and projects which reflect the actual priorities and capacity of each jurisdiction to implement over the next 5years covered by this plan. It should further be noted, that although a jurisdiction may not have specific projects identified for each priority hazard for the five year coverage of this planning process, each jurisdiction has focused on identifying those projects which are realistic and reasonable for them to implement and would like to preserve their hazard priorities should future projects be identified where the implementing jurisdiction has the future capacity to implement.

#### Multi-Hazard Actions

#### Action 1. 2017 and 2019 Storm Event Waterside Erosion Repairs

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background**: The high water events of 2017 and 2019 resulted in 16 areas that had experienced erosion on the waterside slope of the Sacramento River and Steamboat Slough levees. Some areas had experienced erosion in previous high water events (1986 and 1997) that became worse following these events.

**Project Description**: Repairing waterside erosion at various locations along Sacramento River and Steamboat Slough that resulted from the 2017 and 2019 high water events. Utilizing rip rap material to reestablish the existing levee slope.

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Reclamation District 3 Five Year Plan, Storm Damage DWR Emergency Rehabilitation (SDDER) Program

Responsible Agency/ Department/Partners: Reclamation District 3, Department of Water Resources

**Cost Estimate**: \$2.5 million

**Benefits** (Losses Avoided): Protects levee breach which could result in losses of \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power transmission.

Potential Funding: Delta Levees Subventions Program and Flood System Repair Project (FSRP)

**Timeline**: Scheduled to be completed by 2026

Project Priority (H, M, L): High

#### Action 2. FSRP Critical Erosion Repair

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background:** As part of the California Department of Water Resources' (DWR) Flood System Repair Project (FSRP) a critical erosion site was identified, meriting repair under the FSRP program. The DWR evaluation and inspection found sloughing, caving, and near vertical waterside slopes along with leaning trees showing most of their root systems exposed. The twin tide gates associated with the U.S. Army Corps of Engineers (USACE) navigation project were noted as within the Project and a potential hazard due to blockage of the flap gates and visible corrosion of the aged pipes

**Project Description**: The District plans to perform an erosion repair along approximately 2,000 feet of the left bank of Steamboat Slough between Levee Mile (LM) 10.78 and LM 11.02. The Project will address bank loss and waterside slope instability and erosion by flattening the waterside levee slope, placing rock on the waterside levee slope, and reconstructing a section of the bank with a soil planting berm and rock containment berm. If feasible, the Project will consider abandoning in-place the two USACE tide gates that penetrate through the levee centerline.

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Reclamation District 3 Five Year Plan, Flood System Repair Project (FSRP)

Responsible Agency/ Department/Partners: Reclamation District 3, Department of Water Resources

Cost Estimate: \$1 million

**Benefits** (Losses Avoided): Protects levee breach which could result in losses of \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power transmission.

**Potential Funding:** Flood System Repair Project

**Timeline**: Scheduled to be completed by Fall 2021

Project Priority (H, M, L): High

#### Action 3. Steamboat Slough Seepage Repairs

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background**: Several historic seepage areas have been identified by the District during past high water events along Steamboat Slough.

**Project Description**: Repair seepage sites either through the use of berms or cut off walls.

Other Alternatives: None.

Existing Planning Mechanism(s) through which Action Will Be Implemented: Reclamation District 3

Five Year Plan

Responsible Agency/ Department/Partners: Reclamation District 3, Department of Water Resources

Cost Estimate: \$2.5 million

**Benefits** (Losses Avoided): Protects levee breach which could result in losses of \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power

transmission.

**Potential Funding**: Delta Levees Subventions Program

**Timeline**: Scheduled to be completed by 2026

Project Priority (H, M, L): High

Action 4. Interior Drainage Improvements

Hazards Addressed: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure,

Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background**: The District has been studying the interior drainage system and issues with the intent to include a new pump to resolve localized flooding issues.

**Project Description**: Install a new pumping facility within the existing District drainage system to improve efficiency and reduce residency time of flood waters. This could also include the acquisition of an ancillary diesel pump to use in the event of pump damage or power outages.

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Reclamation District 3 Five Year Plan, Storm Damage DWR Emergency Rehabilitation (SDDER) Program

Responsible Agency/ Department/Partners: Reclamation District 3, Department of Water Resources

Cost Estimate: \$2 million

**Benefits** (Losses Avoided): Assists with dewatering the island which could result in losses of up to \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power transmission.

**Potential Funding**: Delta Levees Subventions Program

**Timeline**: Scheduled to be completed by 2030

Project Priority (H, M, L): High

#### Action 5. Relief Cut Plan

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background**: In the event of a levee breach, the District is planning on a relief cut near the bottom of the District to help drain the island quicker and reduce damages to property.

**Project Description**: A relief cut plan will be established by the District and coordinated with various emergency planning agencies and adjacent reclamation districts in the event of a levee breach in the northern portion of the District

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Small Community Flood Risk Reduction Feasibility Study, Sacramento County Flood Safety Plan Update

**Responsible Agency/ Department/Partners**: Reclamation District 3, Sacramento County Office of Emergency Services

Cost Estimate: \$2 million

**Benefits** (Losses Avoided): Reduces the amount of time floodwaters impact the District which could cause an estimated \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power transmission.

Potential Funding: Delta Levees Subventions Program and Flood System Repair Project

**Timeline**: Scheduled to be completed by 2023

Project Priority (H, M, L): Medium

#### Action 6. Implement recommendations in West Walnut Grove Flood Risk Reduction Plan

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background**: Sacramento County conducted studies to evaluate risk in each small legacy community located within Sacramento County in the Delta. The study proposed and recommended several remediation actions to reduce to risks from flooding.

**Project Description**: The study recommended a suite of potential management actions that included:

1) Repair of DWR FSRP Sites and Address Erosion Sites 2) Repair and Strengthen in Place the Sacramento River Right Bank Levee Adjacent to West Walnut Grove and Ryde 3) All-Weather Access Road/Flood Fight Berm around West Walnut Grove 4) Ring Levee and FEMA Certification for the community of West Walnut Grove 5) Repair and Strengthen-In Place Steamboat Slough Levee north of Highway 220 6) Repair and Strengthen-In Place Sacramento River Levee Between Steamboat Slough and Georgiana Slough 7) Repair and Strengthen-In Place Sacramento River Levee north of Highway 220 8) Repair and Strengthen-In Place Steamboat Slough Levee south of Highway 220 9) Repair and Strengthen-In Place Sacramento Levee south of Highway 220 10) Secure 100-Year FEMA Certification for Sacramento River and Steamboat Slough Levee north of Highway 220 Paired with a Highway 220 Cross Levee

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Small Community Flood Risk Reduction Feasibility Study, Sacramento County Flood Safety Plan Update

**Responsible Agency/ Department/Partners**: Sacramento County, Reclamation District 3, Sacramento County Office of Emergency Services

Cost Estimate: \$5 million to \$400 million

**Benefits** (Losses Avoided): Proposed actions will reduce the risk of flooding to the town of Walnut Grove that is located on the west side of the Sacramento River. As well as any damages to surrounding property and agricultural crops depending on the management action.

**Potential Funding**: Delta Levees Subventions Program, Flood System Operations and Maintenance Program, Small Community Flood Risk Reduction Program

**Timeline**: Dependent on qualification for outside funding

**Project Priority (H, M, L)**: Medium

#### Action 7. Addressing Unacceptable Items in the District's USACE Periodic Inspection Report

**Hazards Addressed**: Floods: 1%/0.2% annual chance, Floods: Localized Stormwater, Levee Failure, Severe Weather: Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6

**Issue/Background:** The USACE Sacramento District identified ten Unacceptable deficiency categories in its PIR, four of which affect PL 84-99 eligibility: encroachments, slope stability, animal control and erosion/bank caving. All four items would likely prevent the system from performing in the next flood

event, and would lead to an Unacceptable system rating. RD 3 will also address Unacceptable items, which include vegetation, sod cover, depression/rutting, cracking, riprap revetment and bank protection, and seepage, although these items do not affect system status in the RIP. Based on a review of the USACE PIR data, the USACE identified 1,109 Unacceptable items in the GILS. Of these items, 741 are classified as those that could seriously impair function of the system.

**Project Description**: Addressing these unacceptable items to maintain eligibility in the PL84-99 program with a worst first approach. If an item in one of the lower priority categories poses a greater risk it will be addressed sooner. Once the unacceptable items are addressed the District will continue to correct items listed in the USACE Periodic Inspection Report in its effort to achieve an acceptable rating.

Other Alternatives: None.

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: Reclamation District 3 Five Year Plan, System Wide Improvement Framework

Responsible Agency/ Department/Partners: Reclamation District 3, Department of Water Resources

**Cost Estimate**: \$15 million

**Benefits** (Losses Avoided): Protects levee breach which could result in losses of \$214 million in property, crops and other assets as well as disruptions and damages to critical infrastructure such as roads and power transmission.

Potential Funding: Delta Levees Subventions Program, Deferred Maintenance Program

**Timeline**: Schedule for completion 2050

Project Priority (H, M, L): High